















# **Choosing between PPPs and public finance**

28 November 2008 Timothy Irwin





## A new term for an old idea?

- Private financing of railways in the 19<sup>th</sup> century with government guarantees in New Zealand and elsewhere
- No great difference between some PPPs and intensive regulation of a private firm?
- Yet PPPs haven't been used as much in NZ as in many other countries





## PPPs and fiscal illusions

- Many governments turn to PPPs because their accounting or fiscal rules make public investment look expensive and PPPs free
  - Australia, UK, European Union
- But PPPs either require government to pay for the service or to forgo revenue from it
- So real fiscal differences are subtle
- New Zealand government starts from a better position (NZ-IFRS, new IFRIC)





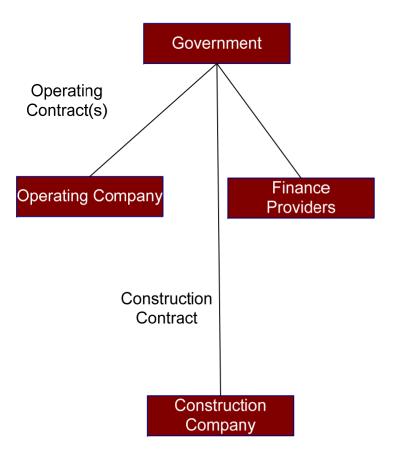
# Borrowing costs versus private-sector efficiencies?

- Borrowing costs are lower for governments than for many private companies
- Private sector often seems more efficient
- Is the choice about PPPs a matter of trading off these two things?
- True cost of capital is an opportunity cost
- And under public finance the government can still contract out construction, operations, etc

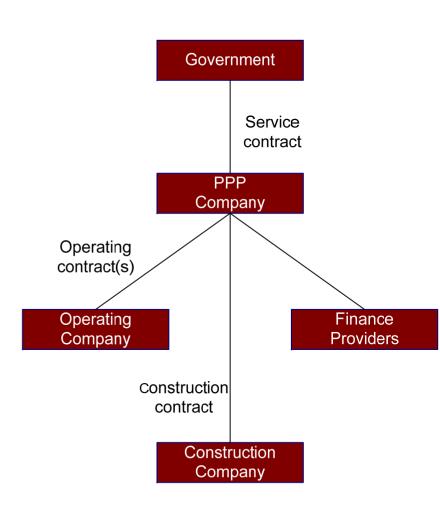


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# Public Finance



#### PPP







### Conclusion

- PPPs seem more promising when
  - the services the government wants can be specified in advance for, say, 20 years
  - private companies are likely to be better than government at coordinating design, construction, maintenance, and operations
- Do we know when PPPs improve on public finance? Why not experiment?

